

	POLICY TITLE		Sexual Abuse Prevention and Response	
	CHAPTER	14	POLICY NUMBER	14-2
	EFFECTIVE DATE		SUPERSEDES DATE	
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<i>SIGNATURE ON FILE AT FACILITY SUPPORT CENTER</i> <i>Harley G. Lappin</i> <i>Executive Vice President/Chief Corrections Officer</i> <i>SIGNATURE ON FILE AT FACILITY SUPPORT CENTER</i> <i>Steve Groom</i> <i>Executive Vice President/General Counsel</i>	FACILITY NAME	CITRUS COUNTY DETENTION FACILITY		
	FACILITY EFFECTIVE DATE	FACILITY SUPERSEDES DATE		
	JULY 16, 2013	OCTOBER 08, 2012		

14-2.1 POLICY:

Sexual abuse in correctional institutions is a public safety issue that can impact facility order and security. It victimizes vulnerable inmates/residents, causes psychological trauma, can increase the spread of communicable diseases, and can elevate the risk of violence and tension in a correctional facility. This policy provides CCA correctional facilities with a mechanism for complying with the Prison Rape Elimination Act (PREA) and the PREA National Standards, and reducing the occurrence of sexual abuse or harassment.

CCA has mandated zero-tolerance towards all forms of sexual abuse and sexual harassment. Such conduct is prohibited by this policy and will not be tolerated; to include inmate-on-inmate sexual abuse or harassment and employee-on-inmate sexual abuse or harassment. It is CCA's policy to aggressively investigate all allegations, regardless of the source, and prosecute those who are involved in incidents of sexual abuse. Alleged victims of sexual abuse or harassment will be provided a supportive and protective environment.

Sexual activity between inmates/residents or employees/civilians/contractors and inmates/residents, regardless of consensual status, is strictly prohibited and subject to administrative and criminal disciplinary sanctions.

14-2.2 AUTHORITY:

CCA Company Policy

14-2.3 DEFINITIONS:

Bad Faith – Acting with a dishonest belief or purpose.

Civilian – A person who is not a paid CCA employee. Such individuals may include visitors, volunteers, interns, delivery truck drivers, or service personnel repairing equipment in the facility. This does not include inmate/resident visitors.

Contractor – A person who provides services at the facility on a recurring basis pursuant to a contractual agreement with CCA. Such individuals may include the contractor's employees who manage and operate facility departments such as health and/or food services, construction workers who are temporarily working on projects within the facility, medical professionals such as a psychiatrist or medical doctor, contract attorneys, or consultants such as a professional librarian.

Direct Staff Supervision – Security staff are in the same room with, and within reasonable hearing distance of, the inmate/resident.

Employee – A person employed by CCA in an approved full-time or part-time position that is designated as such in the authorized staffing pattern. For the purposes of this policy, a paid intern may be considered an employee.

Exigent Circumstances – Temporary unforeseen circumstance(s) that require immediate action in order to combat a threat to the security or institutional order of a facility.

Facility Support Center (FSC): CCA's corporate headquarters where employees provide support and oversight in the management and operation of the company's correction and detention facilities.

FSC PREA Committee – A committee comprised of senior operations, legal, and mental health managers who review issues related to PREA reporting, incident response, investigation, and prevention.

FSC PREA Coordinator – An upper-level management FSC employee designated to develop, implement, and oversee CCA's companywide efforts to comply with the PREA National Standards and the company's Sexual Abuse Response and Prevention Program. He/she must provide supervisory oversight to all CCA facilities ensuring coordination in the prevention, detection, intervention, investigation, and discipline/prosecution of sexual abuse as specified in this policy.

Gender Non-Conforming – A person whose appearance or manner does not conform to traditional societal gender expectations.

Inmate/Resident – Any adult or juvenile, male or female, housed in a CCA facility. Inmates/residents may also be referred to as detainees, prisoners, or offenders depending on classification and in accordance with facility management contracts.

LGBTI – Lesbian, Gay (Homosexual), Bisexual, Transgender, and Intersex. This acronym will include the term Gender Non-Conforming.

Intersex – A person whose sexual or reproductive anatomy or chromosomal pattern does not seem to fit typical definitions of male or female. Intersex medical conditions are sometimes referred to as disorders of sex development.

Miranda and Garrity Warnings – Instructions provided at the start of an interview informing the interviewee of rights and liabilities outlined by the court decisions *Miranda v. Arizona* and *Garrity v. New Jersey*.

PREA – The Prison Rape Elimination Act 42 USC 15601 et seq

PREA Compliance Manager – An Administrative Duty Officer-level manager appointed by the Warden/Administrator who maintains responsibility for the facility's Sexual Abuse Response and Prevention Program.

PREA National Standards – Part 115 of Title 28 of the Code of Federal Regulations, the Prison Rape Elimination Act National Standards, including Subpart A, Standards for Adult Prisons and Jails

Preponderance of the Evidence Standard – An evidentiary standard under which an allegation is deemed substantiated if the weight of the available evidence indicates that the allegation is more likely than not to be truthful or correct.

Qualified Health Care Professional (QHCP) – Includes physicians, physician assistants, nurse practitioners, nurses, dentists, mental health professionals, and others who, by virtue of their education, credentials, and experience are permitted by law within the scope of their professional practice to evaluate and care for patients.

Qualified Mental Health Professionals (QMHP) – Includes psychiatrists, psychologists, psychiatric social workers, psychiatric nurses and others who, by virtue of their education, credentials, and experience are permitted by law to evaluate and care for the mental health needs of patients.

Rape Crisis Center – An entity that provides intervention and related assistance, such as the services specified in 42 U.S.C. 14043g(b)(2)(C), to victims of sexual assault of all ages.

SAFE/SANE Provider – A sexual assault forensic examiner (SAFE) or sexual assault nurse examiner (SANE) is a specially trained registered nurse, physician assistant, or physician who provides comprehensive care, and timely collection of forensic evidence and testimony in sexual assault cases.

Sexual Abuse of an Inmate, Detainee, or Resident by Another Inmate, Detainee, or Resident – Any of

the following acts, if the victim does not consent, is coerced into such act by overt or implied threats of violence, or is unable to consent or refuse:

1. Contact between the penis and the vulva or the penis and the anus, including penetration, however slight;
2. Contact between the mouth and the penis, vulva, or anus;
3. Penetration of the anal or genital opening of another person, however slight, by a hand, finger, object, or other instrument; and
4. Any other intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or the buttocks of another person, excluding contact incidental to a physical altercation.

Sexual Abuse of an Inmate, Detainee, or Resident by an Employee, Contractor, or Civilian – Any of the following acts, with or without consent of the inmate, detainee, or resident:

1. Contact between the penis and the vulva or the penis and the anus, including penetration, however slight;
2. Contact between the mouth and the penis, vulva, or anus;
3. Contact between the mouth and any body part where the employee, contractor, or civilian has the intent to abuse, arouse, or gratify sexual desire;
4. Penetration of the anal or genital opening, however slight, by a hand, finger, object, or other instrument that is unrelated to official duties or where the employee, contractor, or civilian has the intent to abuse, arouse, or gratify sexual desire;
5. Any other intentional contact, either directly or through the clothing, of or with the genitalia, anus, groin, breast, inner thigh, or the buttocks, that is unrelated to official duties or where the employee, contractor, or civilian has the intent to abuse, arouse, or gratify sexual desire;
6. Any attempt, threat, or request by an employee, contractor, or civilian to engage in the activities outlined above in 1-5 of this section;
7. Any display by an employee, contractor, or civilian of his or her uncovered genitalia, buttocks, or breast in the presence of an inmate, detainee, or resident; and
8. Voyeurism by an employee, contractor, or civilian.

Sexual Abuse Response Team (SART) – A team comprised of four (4) or more individuals having a primary role in responding to reported incidents of sexual abuse, victim assessment and support needs, and ensuring policy and procedures are carried out that ensure inmate/resident safety.

Sexual Harassment – Includes any of the following acts:

1. Repeated and unwelcome sexual advances, requests for sexual favors, or verbal comments, gestures, or actions of a derogatory or offensive sexual nature by one inmate, detainee, or resident directed toward another; and
2. Repeated verbal comments or gestures of a sexual nature to an inmate, detainee, or resident, by an employee, contractor or civilian, including demeaning references to gender, sexually suggestive or derogatory comments about body or clothing, or obscene language or gestures.

Transgender – A person whose gender identity (i.e. internal sense of feeling male or female) is different from the person's sex at birth.

Voyeurism – An invasion of privacy of an inmate/resident by an employee, contractor, or civilian for reasons unrelated to official duties, such as peering at an inmate/resident who is using a toilet in his or her cell to perform bodily functions; requiring an inmate/resident to expose his or her buttocks, genitals,

or breasts; or taking images of all or part of an inmate/resident's naked body or of an inmate/resident performing bodily functions.

14-2.4 PROCEDURES:

PROCEDURES INDEX

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A. HIRING AND PROMOTION

Any incident of sexual harassment shall be considered in determining whether to hire or promote any individual, or to enlist the services of any contractor, who may have contact with inmates/residents.

1. To the extent permitted by law, CCA will decline to hire or promote anyone who may have contact with inmates/residents, and decline to enlist the services of any contractor, who may have contact with inmates/residents, who:
 - a. Has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997);
 - b. Has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse; or
 - c. Has been civilly or administratively adjudicated to have engaged in the activity as outlined above in A.1.b.

NOTE: To the extent permitted by law, CCA may decline to hire or promote and may terminate employment based on material omissions regarding such misconduct, or the provision of materially false information.

2. All applicants and employees who may have direct contact with inmates/residents shall be asked about previous misconduct, as outlined above in A.1.a.-c., in written

applications or interviews for hiring or promotions, and in any interviews or written self-evaluations conducted as part of reviews of current employees.

- a. The 14-2H Self-Declaration of Sexual Abuse/Sexual Harassment form will be completed upon application for employment and as part of the promotional interview process.
- b. The 14-2H Self-Declaration of Sexual Abuse/Sexual Harassment form shall also serve as verification of an employee's fulfillment of his/her continuing affirmative duty to disclose any sexual misconduct as described in this policy, and as outlined above in A.1.a.-c.

3. Background Records Check

- a. Before hiring new employees who may have contact with inmates/residents, CCA shall:
 - i. Perform a criminal background records check; and
 - ii. Consistent with federal, state, and local law make its best effort to contact all prior institutional employers for information on substantiated allegations of sexual abuse or any resignation during a pending investigation of an allegation of sexual abuse as defined by this policy. The 3-20-2A Verification of Employment form shall be used to solicit such prior employment information.
- b. CCA shall also perform a criminal background records check before enlisting the services of any unescorted contractor who may have contact with inmates/residents.
- c. CCA shall conduct criminal background records checks at least every five (5) years of current employees and unescorted contractors who may have contact with inmates/residents or have in place a system for otherwise capturing such information.
- d. Unless prohibited by law, CCA shall provide information on substantiated allegations of sexual abuse or sexual harassment involving a former employee upon receiving a request from an institutional employer for whom such employee has applied to work.

B. TRAINING AND ACKNOWLEDGEMENT

1. Employees

- a. All CCA facility employees shall receive training on CCA's zero-tolerance policy for sexual abuse and sexual harassment. Such training shall be tailored to the gender of the inmates/residents at the facility. At a minimum, all employees shall receive pre-service and annual in-service training on the following:
 - i. The PREA National Standards and other applicable state or local laws imposing criminal liability for the sexual abuse of a person held in custody;

AT THIS FACILITY, THE APPLICABLE STATE OR LOCAL LAWS GOVERNING SEXUAL ABUSE OF PERSONS IN CUSTODY IN ADDITION TO PREA ARE:

<p>FLORIDA STATE STATUTE 951.22: (1) ANY EMPLOYEE OF A COUNTY OR MUNICIPAL DETENTION FACILITY OR OF A PRIVATE DETENTION FACILITY UNDER CONTRACT WITH A</p>

COUNTY COMMISSION WHO ENGAGES IN SEXUAL MISCONDUCT, AS DEFINED IN S. 944.35 (3)(B)1., WITH AN INMATE OR AN OFFENDER SUPERVISED BY THE FACILITY, WITHOUT COMMITTING THE CRIME OF SEXUAL BATTERY, COMMITS A FELONY OF THE THIRD DEGREE, PUNISHABLE AS PROVIDED IN STATUTES 775.082, 775.083, OR 775.084.

AS USED IN THE ABOVE PARAGRAPH, THE TERM "SEXUAL MISCONDUCT" MEANS THE ORAL, ANAL, OR VAGINAL PENETRATION BY, OR UNION WITH, THE SEXUAL ORGAN OF ANOTHER; OR THE ANAL OR VAGINAL PENETRATION OF ANOTHER BY ANY OTHER OBJECT, BUT DOES NOT INCLUDE AN ACT DONE FOR A BONA FIDE MEDICAL PURPOSE OR AN INTERNAL SEARCH CONDUCTED IN THE LAWFUL PERFORMANCE OF THE EMPLOYEE'S DUTY.

THE FLORIDA STATE STATUTE FOR SEXUAL BATTERY IS 794.011.

- ii. An employee's duty to report any occurrence of sexual harassment or sexual abuse;
- iii. How to fulfill employee responsibilities for sexual abuse/sexual harassment prevention, detection, reporting, and response in accordance with this policy;
- iv. The right of inmates/residents to be free from sexual abuse and sexual harassment;
- v. The right of inmates/residents and employees to be free from retaliation for reporting sexual abuse and sexual harassment;
- vi. The dynamics of sexual abuse and sexual harassment in confinement;
- vii. Locations, situations, and circumstances in which sexual abuse may occur;
- viii. The common reactions of sexual abuse and sexual harassment victims;
- ix. Signs of victimization;
- x. How to detect and respond to signs of threatened and actual sexual abuse;
- xi. Signs of predatory behavior;
- xii. How to avoid inappropriate relationships with inmates/residents;
- xiii. Circumstances that may lead to inappropriate sexual contact by an employee;
- xiv. How to communicate effectively and professionally with inmates/residents, including LGBTI and Gender Non-Conforming inmates/residents; and
- xv. How to comply with laws relevant to mandatory reporting of sexual abuse to outside authorities.

- b. Specialized Training
- i. In addition to the general training provided to all employees, security staff shall receive training in how to conduct cross-gender pat-down searches, and searches of transgender and intersex inmates/residents, in a manner that is professional, respectful, and the least intrusive possible while being consistent with security needs.
 - ii. In addition to the general training provided to all employees and to the extent that CCA conducts sexual abuse investigations, investigators shall receive training in conducting sexual abuse investigations in confinement settings.
 - The PREA Compliance Manager shall ensure that more than one (1) person at the facility receives training as a sexual abuse investigator. This will ensure that a trained investigator is available as a back-up during employee absences (e.g. leave, paid time off, sickness, offsite training, etc.) from work.
 - Specialized training shall include techniques for interviewing sexual abuse victims, proper use of *Miranda* and *Garrity* warnings, sexual abuse evidence collection in confinement settings, and the criteria and evidence required to substantiate a case for administrative action or prosecution referral.
 - Documentation confirming that investigators have completed the required specialized training in conducting sexual abuse investigations shall be maintained in accordance with CCA Policies 1-15 Record Retention and 4-2 Maintenance of Training Records.
 - iii. In addition to the general training provided to all employees, all full and part-time Qualified Health Care Professionals and Qualified Mental Health Professionals, who work regularly in the facility, shall receive specialized medical training as outlined below:
 - How to detect and assess signs of sexual abuse and sexual harassment;
 - How to preserve physical evidence of sexual abuse;
 - How to respond effectively and professionally to victims of sexual abuse and sexual harassment; and
 - How and to whom to report allegations of sexual abuse and sexual harassment.
- c. Employees transferring to a facility that houses a population whose gender is different from their previously assigned facility shall receive additional training specific to the population of the newly assigned facility.
- d. Employees shall be required to confirm, by either electronic or manual signature, their understanding of the received training. Signed documentation will be maintained in the employee's training file.
- e. The 14-2A Policy Acknowledgement and Notification form shall be completed by each employee serving as verification of the employee's review and understanding of the contents of this policy. The completed forms will be maintained by the Manager, Human Resources. A newly signed 14-2A Policy

Acknowledgement and Notification form will be required for future revisions of this policy as determined by the Assistant General Counsel, Operations.

2. Civilians/Contractors

- a. All civilians/contractors who have contact with inmates/residents on a recurring basis shall receive training on their responsibilities pertaining to sexual abuse and sexual harassment prevention, detection, reporting, and response as outlined in this policy.
- b. The level and type of training provided to civilians/contractors shall be based on the services they provide and level of contact they have with inmates/residents. All civilians/contractors who have contact with inmates/residents shall be notified of CCA's zero-tolerance policy regarding sexual abuse and sexual harassment and informed how to report such incidents.
- c. Civilians/contractors shall be required to confirm, by either electronic or manual signature, their understanding of the received training. Signed documentation will be maintained in the civilian or contractor's file.
- d. Civilians/contractors who have contact with inmates/residents on a recurring basis shall be provided a copy of this policy prior to admission to the facility to begin their assignment or task.
- e. The 14-2A Policy Acknowledgement and Notification form serves as verification of the civilian's or contractor's review and understanding of the contents of this policy and shall be completed by each civilian or contractor who has contact with inmates/residents on a recurring basis. The completed forms will be maintained by the Manager, Human Resources. A newly signed 14-2A Policy Acknowledgement and Notification form will be required for future revisions of this policy as determined by the Assistant General Counsel, Operations.

C. STAFFING

1. FSC will develop, in coordination with the facility, a staffing plan that provides for adequate levels of staffing to protect inmates/residents against sexual abuse. The location of video monitoring systems will be considered when determining adequate levels of staffing.
2. In calculating staffing levels and determining the need for video monitoring, the following factors shall be take into consideration:
 - a. Generally accepted detention and correctional practices;
 - b. Any judicial findings of inadequacy;
 - c. Any findings of inadequacy from federal investigative agencies;
 - d. Any findings of inadequacy from internal or external oversight bodies;
 - e. All components of the facility's physical plant (including "blind spots" or areas where staff or inmates/residents may be isolated);
 - f. The composition of the inmate/resident population;
 - g. The number and placement of supervisory staff;
 - h. Institutional programs occurring on a particular shift;
 - i. Any applicable state or local laws, regulations, or standards;
 - j. The prevalence of substantiated and unsubstantiated incidents of sexual

abuse; and

- k. Any other relevant factors.
- 3. The facility shall make its best effort to comply, on a regular basis, with the approved staffing plan and shall document and justify all deviations.
- 4. Annual PREA Staffing Plan Assessment

Whenever necessary, but no less frequently than once each year, for each CCA facility, an annual PREA staffing plan assessment will be completed.

 - a. The PREA Compliance Manager will complete the 14-2I Annual PREA Staffing Plan Assessment and forward to the Warden/Administrator for review. Upon completion of the Warden/Administrator's review, the 14-2I Annual PREA Staffing Plan Assessment will be forwarded to the FSC PREA Compliance Coordinator.
 - b. In consultation with the Vice President, Correctional Programs, the FSC PREA Compliance Coordinator shall assess, determine, and document whether adjustments are needed to:
 - i. The staffing plan established pursuant to this section;
 - ii. The facility's deployment of video monitoring systems and other monitoring technologies; and
 - iii. The resources the facility has available to commit to ensure adherence to the staffing plan.
 - c. Any changes to policy and/or procedure, physical plant, approved capital expenditures, video monitoring and/or technology, or staffing require the approval of the Vice President, Correctional Programs.

D. SUPERVISION AND MONITORING

- 1. Supervision
 - a. Supervisors shall conduct unannounced facility rounds to identify and deter employee sexual abuse and sexual harassment. The occurrence of such rounds shall be documented in the applicable log (e.g. ADO, post log, shift report, etc.). This practice shall be implemented for day and night shifts.
 - b. Employees shall be prohibited from alerting other employees that supervisory rounds are occurring, unless such announcement is related to the legitimate operational functions of the facility.
- 2. Inmate/Resident Monitoring
 - a. Inmates/residents identified as high risk with a history of sexually assaultive behavior shall be assessed by a mental health or other qualified professional. Inmates with a history of sexually assaultive behavior will be identified, monitored, and counseled in accordance with CCA Policy 13-79 Sexual Assault Response.
 - b. Inmates/residents identified as at risk for sexual victimization are assessed by mental health or other qualified professional. Inmates at risk for sexual victimization are identified, monitored, and counseled in accordance with CCA Policy 13-79 Sexual Assault Response.

E. EXTERNAL VICTIM ADVOCATES AND SUPPORT SERVICES

1. CCA shall maintain or attempt to enter into Memorandums of Understanding (MOU) or other agreements with community service providers that are able to provide inmates/residents with confidential emotional support services related to sexual abuse. Before developing or attempting to enter into an MOU, the facility shall contact the FSC Assistant General Counsel, Vendor Contracts. CCA shall maintain copies of agreements or documentation showing attempts to enter into such agreements.
2. Inmates/residents shall be provided access to outside victim advocates for emotional support services related to sexual abuse by giving inmates/residents mailing addresses and telephone numbers, including toll-free hotline numbers where available, of local, state, or national victim advocacy or rape crisis organizations, and, for persons detained solely for civil immigration purposes, immigrant services agencies. Such information shall be included in the facility's Inmate Handbook. The facility shall enable reasonable communication between inmates/residents and these organizations and agencies, in as confidential a manner as possible.
3. Inmates/residents shall be informed, prior to giving them access, of the extent to which such communications shall be monitored and the extent to which reports of abuse will be forwarded to authorities in accordance with mandatory reporting laws.
4. As requested by the victim, either the victim advocate or a qualified community-based organization staff member shall accompany and support the victim through the forensic medical examination process and investigatory interviews and shall provide emotional support, crisis intervention, information, and referrals.

F. SEXUAL ABUSE RESPONSE TEAM (SART)

1. Each facility will establish a SART which includes the following positions:
 - a. PREA Compliance Manager;
 - b. Medical representative;
 - c. Security representative;
 - d. Mental health representative; and
 - e. Victim Services Coordinator.

NOTE: The medical and/or mental health professional may serve as the facility's Victim Services Coordinator. The facility Victim Services Coordinator will not be a member of security.
2. The SART responsibilities shall include the following:
 - a. Responding to reported incidents of sexual abuse;
 - b. Responding to victim assessment and support needs;
 - c. Ensuring policy and procedures are enforced to enhance inmate/resident safety; and
 - d. Participating in the development of practices and/or procedures that encourage prevention of sexual abuse and enhance compliance with PREA National Standards.
3. SART Member Responsibilities
 - a. The PREA Compliance Manager will:

- i. Review the facility's response to sexual abuse allegations, with the Warden/Administrator or designee, to ensure the policy is implemented effectively and victim needs are addressed;
 - ii. Serve as a primary liaison with local law enforcement or delegate this responsibility to the facility investigator;
 - iii. Ensure the completion of the 14-2C Sexual Abuse Incident Check Sheet; and
 - iv. Ensure that thirty/sixty/ninety (30/60/90) day monitoring is conducted by the designated staff, following an allegation of sexual abuse, to protect against potential retaliation against inmates/residents or employees. This shall include periodic status checks of inmates/residents.
 - Monitoring shall be documented on the 14-2D PREA Retaliation Monitoring Report (30/60/90) form.
 - Monitoring shall continue beyond ninety (90) days if the initial monitoring indicates a continuing need.
- b. The medical representative will:
- i. Ensure that the facility's medical staff respond appropriately in medically stabilizing an alleged victim before assessment by a community medical provider; and
 - ii. Address any ongoing medical care needs following the incident.
- c. The security representative will:
- i. Ensure inmate/resident safety needs are addressed, including separating the alleged victim and perpetrator; and
 - ii. Ensure employee responses to reports of sexual abuse are timely and consistent with policy.
- d. The mental health representative will:
- i. Ensure the alleged victim is assessed; and
 - ii. Ensure mental health needs are addressed according to policy and local procedure.
- e. The Victim Services Coordinator will:
- i. Attempt to obtain the services of a victim advocate from a rape crisis center to assist the alleged victim.
 - Efforts to identify and utilize a victim advocate shall be documented.
 - In the absence of a victim advocate, the Victim Services Coordinator will provide inmates/residents with confidential emotional support services related to sexual abuse.
 - ii. Ensure that inmates/residents are aware they may access additional victim resources through community victim resource agencies; and
 - iii. Ensure that alleged victims are informed of their rights to care and protection from further victimization.

G. INMATE/RESIDENT SCREENING

1. Initial

Upon admission to the facility, inmates/residents shall be screened by staff assigned to perform the initial intake screening process in order to obtain information relevant to housing, cell, work, education, and program assignments with the goal of keeping separate those inmates/residents at high risk of being sexually victimized from those at high risk of being sexually abusive. The screening shall identify past victims and/or predators and assess vulnerability to sexual abuse victimization.

- a. Inmates/residents shall be screened, within twenty-four (24) hours of arrival at the facility.
- b. Screenings shall include interview questions and a review of the inmate/resident's institutional file (or other documentation provided). Prior convictions of this type will also be considered.
- c. Screenings will be documented on the 14-2B Sexual Abuse Screening Tool, with referrals to Classification/Unit Staff and the Health Services Department for further evaluation and screening as necessary, unless the facility management contract requires otherwise.

AT THIS FACILITY, THE FOLLOWING SCREENING TOOL IS USED IN LIEU OF THE 14-2B SEXUAL ABUSE SCREENING TOOL:

NONE

- d. Screening of inmates/residents should only be used as a guideline for determining appropriate housing and services and should never be used as the sole reason for the deprivation of a program or privilege.

2. Reassessment

A reassessment of the inmate/resident's risk level of victimization or abusiveness will be conducted by the appropriate Case Manager or a staff member designated by the Warden/Administrator. The reassessment shall occur:

- a. Within thirty (30) days of the inmate/resident's arrival at the facility. The reassessment will include any additional relevant information received by the facility since the initial intake screening; and
- b. When warranted, due to a referral, request, incident of sexual abuse, or receipt of additional information that may impact the inmate/resident's risk of victimization or abusiveness.

NOTE: The 14-2B Sexual Abuse Screening Tool will be used for completing the reassessment.

3. Inmate/Resident Refusal to Disclose

Inmates/residents may not be disciplined for refusing to answer, or for not disclosing complete information, in response to questions asked pursuant to the following:

- a. Whether the inmate/resident has a mental, physical, or developmental disability;
- b. Whether the inmate/resident is or is perceived to be LGBTI or Gender Non-Conforming;

- c. Whether the inmate/resident has previously experienced sexual victimization; or
- d. The inmate/resident's own perception of vulnerability.

4. Confidentiality

Appropriate controls shall be implemented within the facility regarding the dissemination of responses to questions asked in order to ensure that sensitive information is not exploited by employees or other inmates/residents to the inmate/resident's detriment.

H. INMATE/RESIDENT ORIENTATION AND EDUCATION

1. Upon arrival at the facility, inmates/residents shall be provided written information regarding sexual abuse prevention and reporting (e.g. inmate handbook, 14-2AA Preventing Sexual Abuse brochure, etc.). During orientation and on an annual basis, either in person or through video, inmates/residents shall receive comprehensive educational information about the following topics related to this policy:
 - a. CCA's zero tolerance policy regarding sexual abuse and sexual harassment;
 - b. How to safely report incidents, threats or suspicions of sexual abuse or sexual harassment;
 - c. An inmate/resident's right to be free from sexual abuse and sexual harassment and to be free from retaliation for reporting such incidents;
 - d. Availability of policies regarding sexual abuse prevention/intervention;
 - e. Inmate/resident-on-inmate/resident sexual abuse;
 - f. Employee-on-inmate/resident sexual abuse;
 - g. Self-protection from sexual abuse;
 - h. Treatment and counseling services available (to include external victim advocates and community support services as outlined in 14-2.4 E.); and
 - i. CCA's effort to aggressively refer sexual abusers for prosecution.

2. Inmates/residents will be provided education in formats accessible to all inmates/residents, including those who are limited English proficient, deaf, visually impaired, or otherwise disabled, as well as to inmates/residents who have limited reading skills.
 - a. In the event an inmate/resident has difficulty understanding provided information and/or procedures outlined in this policy, employees must ensure that such information is effectively communicated to such inmates/residents on an individual basis.
 - b. Auxiliary aids that are reasonable, effective, and appropriate to the needs of the inmate/resident shall be provided when simple written or oral communication is not effective.
 - c. Inmates/residents will not be relied upon to provide interpretation services, act as readers, or provide other types of communication assistance except in limited circumstances where an extended delay in obtaining an effective interpreter could compromise the inmate/resident's safety, the performance of first-responder duties, or the investigation of the inmate/resident's allegations.

3. The facility shall maintain documentation of inmate/resident participation in educational sessions pertaining to sexual abuse and sexual harassment.
4. In addition to providing such education, the facility shall ensure that key information is continuously and readily available or visible to inmates/residents through posters, inmate handbooks, or other written formats.

AT THE CITRUS COUNTY DETENTION FACILITY, ADDITIONAL PROCEDURES ARE:

THE PRISONER RAPE ELIMINATION ACT – REPORTING INFORMATION (BULLETIN) WILL ALSO BE PROVIDED TO ALL USMS INMATES/RESIDENTS. COPIES OF THE 14-2AA AND USMS BULLETIN WILL BE POSTED IN AREAS ACCESSIBLE TO INMATES/RESIDENTS.

I. HOUSING AND PROGRAM ASSIGNMENTS

1. LGBTI and Gender Non-Conforming
 - a. In deciding whether to house a transgender or intersex inmate/resident in a male housing unit/area or a female housing unit/area, or when making other housing and programming assignments for such inmates/residents, the facility shall consider on a case-by-case basis whether such a placement would ensure the inmate/resident's health and safety. Consideration should also be given as to whether the placement would present management or security problems.
 - b. Placement and programming assignments for each transgender or intersex inmate/resident shall be reassessed at least twice each year to review whether any threats to safety were experienced by the inmate/resident.
 - c. The establishment of a unit or pod solely dedicated to the housing of LGBTI and/or Gender Non-Conforming inmates/residents is strictly prohibited unless required by consent decree, court order or other comparable legal authority.
2. Segregation Housing
 - a. Inmates/residents identified with a history of perpetration of rape or sexual assault or sexual abuse in an institutional setting, documented by prior convictions and/or prior institutional records, shall be placed into segregation until the initial classification has been completed and the inmate/resident can be housed in the most appropriate available setting.
 - b. Inmates/residents at high risk for sexual victimization shall not be placed in involuntary segregated housing unless an assessment of all available alternatives has been made, and a determination has been made that there is no available alternative means of separation from likely abusers. If a facility cannot conduct such an assessment immediately, the facility may hold the inmate/resident in involuntary segregated housing for less than twenty-four (24) hours while completing the assessment.
 - c. Segregated housing shall be used only until an alternative means of separation from likely abusers can be arranged, and such an assignment shall not ordinarily exceed a period of thirty (30) days.
 - d. If involuntary segregated housing is warranted as outlined above in I.2.b., documentation of such action shall clearly specify:

- i. The basis for the facility's concern for the inmate/resident's safety; and
 - ii. The reason why no alternative means of separation can be arranged.
- e. Every thirty (30) days, a review of each inmate/resident's status will be conducted to determine whether there is a continuing need for separation from the general population.
- f. Inmates/residents placed in segregated housing for this purpose shall have access to programs, privileges, education, and work opportunities to the extent possible. If access to programs, privileges, education, or work opportunities is restricted, the facility shall document the following:
 - i. The opportunities that have been limited;
 - ii. The duration of the limitation; and
 - iii. The reasons for such limitations.

J. SEARCHES AND OBSERVATION

- 1. Cross-Gender
 - a. Cross-gender inmate/resident strip searches shall not be conducted except in exigent circumstances (that is, temporary unforeseen circumstances that require immediate action in order to combat a threat to security or institutional order) or when performed by medical practitioners.
 - b. Cross-gender inmate/resident frisk/pat searches of female inmates/residents by male employees is prohibited except in exigent circumstances (that is, temporary unforeseen circumstances that require immediate action in order to combat a threat to security or institutional order).
 - c. Whenever a cross-gender pat search of a female inmate/resident or cross-gender strip search of any inmate/resident does occur, the search shall be documented on the 5-1B Notice to Administration (NTA) (refer to CCA Policy 5-1 Incident Reporting).
- 2. Searches or physical examination of a transgender or intersex inmate/resident for the sole purpose of determining the inmate/resident's genital status is prohibited.
- 3. Inmates/residents may shower, perform bodily functions, and change clothing without non-medical staff of the opposite gender viewing their breasts, buttocks, or genitalia, except in exigent circumstances (that is, temporary unforeseen circumstances that require immediate action in order to combat a threat to security or institutional order) or when such viewing is incidental to routine cell/living quarter checks.
 - a. Transgender and intersex inmates/residents shall be given the opportunity to shower separately from other inmates/residents.
- 4. Employees of the opposite gender must announce their presence when entering an inmate/resident housing unit.

K. REPORTING SEXUAL ABUSE AND/OR SEXUAL HARASSMENT

- 1. Inmate/Resident Reporting

Inmates/residents shall be encouraged to immediately report pressure, threats, or instances of sexual abuse or sexual harassment, as well as possible retaliation by other inmates/residents or employees for reporting sexual abuse and sexual harassment, and staff neglect or violation of responsibilities that may have contributed to such incidents. Inmates/residents who are victims of sexual abuse have the option to report an incident

to a designated employee other than an immediate point-of-contact line officer by using any of the following methods:

- a. Submitting a request to meet with Health Services staff and/or reporting to a Health Services staff member during sick call;
- b. Submitting a facility grievance form as outlined below in 14-2.4. L.;
- c. Calling the facility's twenty-four (24) hour toll-free notification telephone number;
- d. Verbally telling any employee, including the facility Chaplain;
- e. Forwarding a letter, sealed and marked "confidential", to the Warden/Administrator or any other employee;
- f. Calling or writing someone outside the facility who can notify facility staff;
- g. Forwarding a letter to the CCA Managing Director, Facility Operations, at the following address:
10 Burton Hills Boulevard
Nashville, TN 37215
- h. **AT THIS FACILITY, ADDITIONAL INMATE/RESIDENT REPORTING METHODS REQUIRED BY THE CONTRACTING AGENCY ARE:**

USMS INMATES HAVE PERTINENT INFORMATION POSTED IN EACH UNIT CONCERNING PROCEDURES FOR REPORTING A SEXUAL ASSAULT TO STAFF, TO THE U.S. MARSHAL, THE FIELD OFFICE DIRECTOR, OR TO THE OFFICE OF INSPECTOR GENERAL (OIG) BY MAIL OR BY TELEPHONE AT 1-800-869-4499.

2. Employee Reporting Duties

Employees must take all allegations of sexual abuse seriously, including anonymous and third-party reports, and treat them as if the allegation is credible. Employees having contact with the alleged victim should behave in a manner that is sensitive, supportive, and non-judgmental.

- a. All employees are required to immediately report:
 - i. Any knowledge, suspicion, or information regarding an incident of sexual abuse or sexual harassment that occurred in the facility in accordance with this policy, whether or not the area is under CCA's management authority;
 - ii. Retaliation against inmates/residents or employees who have reported such an incident; and
 - iii. Any employee neglect or violation of responsibilities that may have contributed to an incident or retaliation.

Employees who fail to report allegations may be subject to disciplinary action.

- b. Apart from reporting to designated supervisors or officials, employees shall not reveal any information related to a sexual abuse report to anyone other than to the extent necessary, and as specified in this policy, to make treatment, investigation, and other security and management decisions.

- c. Unless otherwise precluded by federal, state, or local law, medical and mental health professionals shall be required to follow reporting procedures as outlined above in K.2.a. At the initiation of providing medical care, both medical and mental health professionals will inform inmates/residents of their professional duty to report and the limitations of confidentiality.
- d. If the alleged victim is under the age of eighteen (18) or considered a vulnerable adult under a state or local vulnerable person's statute, the allegation shall be reported to the designated state or local services agency under applicable mandatory reporting laws.

AT THIS FACILITY, THE DESIGNATED STATE AND/OR LOCAL REPORTING AGENCY(IES) ARE:

CITRUS COUNTY SHERIFF'S OFFICE

3. Anonymous Reporting

Each facility shall establish a mechanism for receiving anonymous reports that provides confidentiality and protection from retaliation from inmates/residents or employees.

AT THIS FACILITY, THE FOLLOWING ANONYMOUS REPORTING MECHANISM AND PROCESS HAS BEEN ESTABLISHED:

CRIME STOPPERS OF CITRUS COUNTY

L. EXHAUSTION OF ADMINISTRATIVE REMEDIES/GRIEVANCES

- 1. An inmate/resident shall not be required to use an informal grievance process or otherwise attempt to resolve an alleged incident of sexual abuse with employees.
- 2. Time Guidelines
 - a. Time limits will not be applied on when an inmate/resident may submit a grievance regarding an allegation of sexual abuse.
 - b. If a grievance contains allegations regarding sexual abuse and other allegations or complaints not involving sexual abuse, normal time guidelines shall be applied to the other allegations or complaints.
 - c. Final Decisions
 - i. Unless extended by written notice to the inmate/resident, the facility will issue a final decision on any portion of a grievance that alleges sexual abuse within ninety (90) days of submittal. This does not include any time spent by the grievant preparing an appeal.
 - ii. The facility may extend the time limit for issuing a final decision by a maximum of seventy (70) days.
 - iii. Failure to issue a final decision within the time guidelines specified above may be treated as a denial of the grievance by the grievant.
 - d. Nothing in this section shall restrict CCA's ability to defend against an inmate/resident lawsuit on the grounds that the applicable statute of limitations has expired.
- 3. Allegations Against Employees

- a. An inmate/resident who alleges sexual abuse may submit a grievance without submitting it to an employee who is the subject of the complaint even if normal procedures would require that the grievance be submitted to that employee.
 - b. If an employee is the target of an allegation of sexual abuse contained in a grievance, that grievance will not be referred to that employee.
4. Third parties, including fellow inmates/residents, employees, family members, attorneys, and outside advocates, shall be permitted to assist inmates/residents in filing requests for administrative remedies relating to allegations of sexual abuse or to file such requests on behalf of inmates/residents.
- a. If a third party files such a request on behalf of an inmate/resident, the facility may require, as a condition of processing the request, that the alleged victim agree to have the request filed on his/her behalf, and may also require the alleged victim to personally pursue any subsequent steps in the administrative remedy process.
 - b. If the inmate/resident declines to have the request processed on his/her behalf, the facility shall document the inmate/resident's decision.
5. Emergency Grievance
- a. After receiving an emergency grievance alleging that an inmate/resident is subject to a substantial risk of imminent sexual abuse, the facility shall immediately:
 - i. Forward the grievance (or any portion thereof that alleges the substantial risk of imminent sexual abuse) to an ADO-level employee who can initiate immediate corrective action as needed;
 - ii. Provide an initial response within forty-eight (48) hours; and
 - iii. Issue a final decision within five (5) calendar days.
 - b. The initial response and final decision shall document the facility's determination whether the inmate/resident is in substantial risk of imminent sexual abuse and the action taken in response to the emergency grievance.
6. The facility may only discipline an inmate/resident for filing a grievance related to alleged sexual abuse when it can be demonstrated that the inmate/resident filed the grievance in bad faith.

M. RESPONSE PROCEDURES

All information concerning an event of inmate/resident sexual abuse or sexual harassment is to be treated as confidential. Apart from reporting to designated supervisors or officials, employees shall not reveal any information related to a sexual abuse report to anyone other than to the extent necessary, and as specified in this policy, to make treatment, investigation, and other security and management decisions. This information should never be shared with other inmates/residents.

1. Any employee who discovers or learns of sexual abuse, or an allegation of sexual abuse, shall ensure that the following actions are accomplished:
 - a. The alleged victim is kept safe, has no contact with the alleged perpetrator, and is immediately escorted to the Health Services Department.
 - i. The Health Services Department is responsible for medical stabilization and assessment of the victim until transported to an outside medical provider for collection of evidence and any necessary medical

treatment. CCA will request, in writing, that the examination be performed by a Sexual Assault Forensic Examiner (SAFE) or Sexual Assault Nurse Examiner (SANE). If a SAFE or SANE provider is not available, the examination may be performed by other qualified medical practitioners.

- The Health Services Department shall provide services in accordance with CCA Policy 13-79 Sexual Assault Response, unless otherwise mandated by contract.

AT THIS FACILITY, THE FOLLOWING CONTRACTUALLY-REQUIRED POLICY IS USED IN LIEU OF CCA POLICY 13-79:

<u>NONE</u>

- ii. While in the Health Services Department, employees shall, to the best of their ability, ensure that the victim does not shower, remove clothing without medical supervision, use the restroom facilities, or consume any liquids in order to preserve evidence.
 - b. The highest ranking authority onsite is immediately notified and will further ensure to protect the safety of the victim and the integrity of the crime scene and any investigation.
 - c. When the alleged perpetrator is an inmate/resident, he/she is secured in a single cell (if available) in the event evidence collection is required.
 - d. All acquired information concerning the allegation is kept confidential by discussing the information with only those employees who have a direct need to know.
 - e. An incident statement is written in accordance with CCA Policy 5-1 Incident Reporting.
2. Upon notification of alleged sexual abuse, the highest ranking authority onsite shall ensure that the following actions are accomplished:
- a. When the alleged perpetrator is an inmate/resident, in order to preserve any evidence, the alleged perpetrator is not allowed to wash, shower, or change clothes while secured in segregation in a single cell (if available).
 - b. The PREA Compliance Manager and the Warden/Administrator or ADO are immediately notified of the allegation.
 - c. While in the Health Services Department, a brief statement is obtained from the alleged victim concerning the incident.
 - i. Based upon the alleged victim's statement regarding the location and time of the incident, ensure any crime scene is preserved. These actions shall include the following:
 - Sealing access to the immediate area of the scene, if possible;
 - Photographing the scene and visible evidence at the scene (e.g. tissue or blood); and
 - Securing any available recorded video footage of the affected area.

3. If the allegation involves events that took place while the alleged victim was not in CCA custody (e.g. while housed at another provider's facility), the following actions shall be taken:
 - a. The Warden/Administrator that received the allegation shall contact the facility head or appropriate office of the facility where the alleged abuse took place as soon as possible, but no later than seventy-two (72) hours after receiving the allegation.
 - b. Determine whether the allegation was reported and investigated.
 - i. If the allegation was reported and investigated by the appropriate officials, the facility shall document the allegation, the name and title of the person contacted, and that the allegation has already been addressed. Under this circumstance, further investigation and notification need not occur.
 - ii. If the allegation was not reported or not investigated, a copy of the statement of the inmate/resident shall be forwarded to the appropriate official at the location where the incident was reported to have occurred.
 - c. All such contacts and notifications shall be documented on the 5-1B Notice to Administration; including the allegation, any details learned from contact with the site where the alleged abuse took place, and the facility's response to the allegation.
4. The PREA Compliance Manager, Warden/Administrator, or Administrative Duty Officer will ensure that the following is completed:
 - a. The PREA Compliance Manager, Warden/Administrator or designee shall immediately report all allegations of rape, sexual assault, or employee on inmate/resident sexual misconduct to state or local law enforcement agencies for criminal investigation if the allegation (if proven true) would be considered a criminal act under federal, state, or local law. The reporting party should request guidance from the law enforcement agency(ies) in preserving the crime scene and coordinating an investigation.

AT THIS FACILITY, SUCH ALLEGATIONS ARE REPORTED TO THE FOLLOWING LAW ENFORCEMENT/GOVERNMENTAL ENTITY:

CITRUS COUNTY SHERIFF'S OFFICE

- b. Ensure the alleged perpetrator is secured in segregation in a single cell (when possible) pending an investigation into the allegation. Ensure the alleged victim is separated/isolated from the alleged perpetrator until completion of the investigation.
- c. If the allegation involves an employee, ensure steps are taken to place this person in a non-inmate/resident contact role.
- d. Notify the applicable contracting governmental correctional agency.
- e. Ensure that medical and mental health referrals are completed.
- f. Ensure that an investigation is initiated and documented; however, investigations into allegations of sexual abuse must be investigated by an employee who has received training in the investigation of sexual abuse cases.

- g. Ensure appropriate incident reports are completed in accordance with CCA Policy 5-1 Incident Reporting.
 - h. Review any video recordings of the alleged crime scene from the time period implicated by the allegation. Ensure all video recordings are secured and preserved from the time period implicated by the allegation.
 - 5. A preliminary review of the incident and the facility's response shall be conducted forty-eight (48) to seventy-two (72) hours following a reportable PREA incident. The review will be convened by the FSC Managing Director, Operations, responsible for the facility.
 - a. Participants will include the facility PREA Compliance Manager, Warden/Administrator, facility Investigator, FSC Managing Director, and/or FSC Vice President of the Business Unit involved, and other FSC PREA committee members.
 - b. At a minimum, the review shall include:
 - i. Discussion of the incident, and whether the incident response meets applicable standards;
 - ii. Appropriate categorization of the incident report;
 - iii. Completion of required notifications;
 - iv. A request for law enforcement involvement; and
 - v. Whether employee actions or failures to act contributed to the sexual abuse.
- N. POST INVESTIGATION REVIEW
- 1. The Warden/Administrator will ensure that a post investigation review of a sexual abuse incident is conducted at the conclusion of every sexual abuse investigation, unless the allegation has been determined to be unfounded.
 - a. In addition to the Warden/Administrator, the incident review team shall include upper-level facility management and the facility SART, with input from line supervisors, investigators, and medical or mental health practitioners.
 - b. Such review shall ordinarily occur within thirty (30) days of the conclusion of the investigation.
 - 2. The review team shall:
 - a. Consider whether the allegation or investigation indicates a need to change policy or practice to better prevent, detect, or respond to sexual abuse;
 - b. Consider whether the incident or allegation was motivated by race; ethnicity; gender identity; LGBTI and/or Gender Non-Conforming identification, status, or perceived status; or gang affiliation; or was motivated or otherwise caused by other group dynamics at the facility;
 - c. Examine the area in the facility where the incident allegedly occurred to assess whether physical barriers in the area may enable abuse;
 - d. Assess the adequacy of staffing levels in that area during different shifts; and
 - e. Assess whether monitoring technology should be deployed or augmented to supplement supervision by staff.
 - 3. All findings and recommendations for improvement will be documented on the 14-2F Sexual Abuse Incident Review Report. Completed 14-2F forms will be forwarded to the

Warden/Administrator, the PREA Compliance Manager, and the FSC PREA Compliance Coordinator.

4. The facility shall implement the recommendations for improvement or shall document reasons for not doing so.

O. INVESTIGATION AND CRIMINAL PROSECUTION

1. Investigation Roles

- a. The facility investigator, as delegated by the PREA Compliance Manager and/or Warden/Administrator, shall establish a relationship with local law enforcement agencies and prosecutors to develop a clear understanding of the investigative guidelines and procedures during a criminal investigation of an alleged sexual abuse incident.
- b. Discussions with state or local law enforcement should articulate a delineation of roles of the facility investigator and the law enforcement investigator.
- c. Facility employees will assist the state or local law enforcement by preserving the integrity of the evidence so that cases are not lost based on lack of evidence, improper technique, and/or lack of credibility.

2. Contracting Governmental Agencies with Required Internal Investigation Processes

- a. If the contracting governmental correctional agency utilizes an internal investigative process required by contract, law, or regulation, that agency's investigative process will be invoked for allegations of sexual abuse.
- b. **AT THIS FACILITY, ADDITIONAL CONTRACTING AGENCY REQUIREMENTS PERTAINING TO THE INVESTIGATION OF RAPE, SEXUAL ASSAULT, OR EMPLOYEE ON INMATE/RESIDENT SEXUAL MISCONDUCT ARE:**

NONE

3. Responsibilities of the Investigating Entity

Investigations conducted by a facility employee for allegations of sexual abuse will be handled in accordance with the Code of Federal Regulations, Title 28, Part 115.21, as outlined below. If the facility is not responsible for investigating such allegations, the facility shall request that the responsible outside agency or entity (i.e. state or local law enforcement, contracting agency, etc.) comply with these requirements.

- a. The investigating entity shall follow a uniform evidence protocol that maximizes the potential for obtaining usable physical evidence for administrative proceedings and criminal prosecutions.
- b. The protocol shall be developmentally appropriate for youth where applicable, and, as appropriate, shall be adapted from or otherwise based on the most recent edition of the Department of Justice's Office on Violence Against Women publication, "A National Protocol for Sexual Assault Medical Forensic Examinations, Adults/Adolescents," or similarly comprehensive and authoritative protocols developed after 2011.
- c. The investigating entity shall offer all victims of sexual abuse access to forensic medical examinations, whether onsite or at an outside facility, without financial cost, where evidentiarily or medically appropriate. Such examinations shall be performed by a SAFE or SANE where possible. If SAFEs or SANEs cannot be

made available, the examination can be performed by other qualified medical practitioners. The investigating entity shall document its efforts to provide SAFEs or SANEs.

- d. The investigating entity shall attempt to make available to the victim a victim advocate from a rape crisis center. The investigating entity may utilize a rape crisis center that is part of a governmental unit as long as the center is not part of the criminal justice system (such as a law enforcement agency) and offers a comparable level of confidentiality as a non-governmental entity that provides similar victim services.
 - i. If a rape crisis center is not available to provide victim advocate services, the investigating entity shall make available a qualified staff member from a community-based organization, or a qualified investigating entity staff member, to provide these services.
 - ii. The investigating entity shall document efforts to secure services from rape crisis centers.
 - e. As requested by the victim, either the victim advocate, a qualified investigating entity staff member, or qualified community-based organization staff member shall accompany and support the victim through the forensic medical examination process and investigatory interviews and shall provide emotional support, crisis intervention, information, and referrals.
4. Whenever feasible, the facility shall enter into a written Memorandum of Understanding (MOU) with the outside investigating agency or entity outlining the roles and responsibilities of both the facility and the investigating entity in performing sexual abuse investigations. Before developing or attempting to enter into an MOU, the facility shall contact the FSC Assistant General Counsel, Vendor Contracts. CCA shall maintain copies of agreements or documentation showing attempts to enter into such agreements.
 5. In any sexual abuse or sexual harassment investigation in which the facility is the primary investigating entity, the facility shall utilize a preponderance of the evidence standard for determining whether sexual abuse or sexual harassment has taken place.

P. INCIDENT CLASSIFICATION

All allegations of sexual abuse shall be reported in accordance with CCA Policy 5-1 Incident Reporting.

1. Incident Classification

- a. Following completion of the investigation, the allegation will be classified as follows:
 - i. Substantiated – An incident shall be classified as substantiated if the results of the investigation determine that the allegation did occur.
 - ii. Unsubstantiated – An incident shall be classified as unsubstantiated if the results of the investigation determine that the evidence was insufficient to make a final determination of whether or not the allegation occurred.
 - iii. Unfounded – An incident shall be classified as unfounded if the results of the investigation determine the allegation did not occur.

- b. The Warden/Administrator will determine the appropriate classification of the incident and ensure that the 5-1E PREA Reporting form (refer to CCA Policy 5-1 Incident Reporting) is completed and maintained with the incident packet.

Q. INMATE/RESIDENT NOTIFICATIONS

1. Following an investigation into an inmate/resident's allegation that he/she suffered sexual abuse at the facility, the inmate/resident shall be informed as to whether the allegation has been determined to be substantiated, unsubstantiated or unfounded. If the facility did not conduct the investigation, the relevant information shall be requested from the outside investigating agency or entity in order to inform the inmate/resident.
2. Following an inmate/resident's allegation that an employee has committed sexual abuse against the inmate/resident, the facility shall subsequently inform the inmate/resident (unless the facility has determined that the allegation is unfounded) whenever:
 - a. The employee is no longer posted within the inmate/resident's unit as a result of the findings of the investigation;
 - b. The employee is no longer employed at the facility as a result of the allegation;
 - c. The facility learns that the employee has been indicted on a charge related to sexual abuse within the facility; or
 - d. The facility learns that the employee has been convicted on a charge related to sexual abuse within the facility.
3. Following an inmate/resident's allegation that he/she has been sexually abused by another inmate/resident, the facility shall subsequently inform the alleged victim whenever:
 - a. The facility learns that the alleged abuser has been indicted on a charge related to sexual abuse within the facility; or
 - b. The facility learns that the alleged abuser has been convicted on a charge related to sexual abuse within the facility.
4. All inmate/resident notifications or attempted notifications shall be documented on the 14-2E Inmate Allegation Status Notification. The inmate/resident shall sign the 14-2E Inmate Allegation Status Notification, verifying that such notification has been received. The signed 14-2E Inmate Allegation Status Notification shall be filed in the inmate/resident's institutional file.
5. The facility's obligation to notify the inmate/resident as outlined in this section shall terminate if the inmate/resident is released from CCA's custody.

R. DISCIPLINARY PROCEDURES

1. Inmates/Residents
 - a. Substantiated Incidents
 - i. All inmates/residents found guilty of sexual abuse shall be institutionally disciplined in accordance with the facility disciplinary procedures.
 - ii. Because the burden of proof is substantially easier to prove in an inmate/resident's disciplinary case than in a criminal prosecution, an inmate/resident may be institutionally disciplined even though law enforcement officials decline to prosecute.

- iii. An inmate/resident may be disciplined for sexual conduct with an employee only upon a finding that the employee did not consent to such contact.
- b. Deliberate False Allegations
 - i. Inmates/residents who deliberately allege false claims of sexual abuse can be disciplined.
 - ii. The Warden/Administrator or designee should contact law enforcement to determine if a deliberately false accusation may be referred for prosecution.

c. Disciplinary Sanctions

If the facility offers therapy, counseling, or other interventions designed to address and correct underlying reasons or motivations for the abuse, the facility shall consider whether to require the alleged perpetrator to participate in such interventions as a condition of access to programming or other benefits.

AT THIS FACILITY, THE FOLLOWING INTERVENTIONS MAY BE AVAILABLE TO THE ALLEGED PERPETRATOR:

<p>COUNSELING WITH PSYCHIATRIST OR LICENSED MENTAL HEALTH COUNSELOR</p>
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2. Employees

- a. Employees shall be subject to disciplinary sanctions up to and including termination for violating CCA's sexual abuse or sexual harassment policies. Termination shall be the presumptive disciplinary sanction for employees who have engaged in sexual abuse.
- b. Disciplinary sanctions for violations of CCA policies relating to sexual abuse or sexual harassment (other than actually engaging in sexual abuse) shall be commensurate with the nature and circumstances of the acts committed, the employee's disciplinary history, and the sanctions imposed for comparable offenses by other employees with similar histories.
- c. All terminations for violations of CCA sexual abuse or sexual harassment policies, or resignations by employees who would have been terminated if not for their resignation, shall be reported to law enforcement agencies, unless the activity was clearly not criminal, and to any relevant licensing bodies.
- d. Neither CCA nor any other entity responsible for collective bargaining on CCA's behalf shall enter into or renew any collective bargaining agreement or other agreement that limits the company's ability to remove alleged employee sexual abusers from contact with any inmates/residents pending the outcome of an investigation or of a determination of whether and to what extent discipline is warranted. Nothing in this requirement shall restrict the entering into or renewal of agreements that govern:
 - i. The conduct of the disciplinary process, as long as such agreements are not inconsistent with the provisions outlined above in R.2.a-c. and a preponderance of the evidence in determining whether sexual abuse or sexual harassment are substantiated.

- ii. Whether a no-contact assignment that is imposed pending the outcome of an investigation shall be expunged from or retained in the employee's personnel file following a determination that the allegation of sexual abuse is not substantiated.

3. Civilians/Contractors

Any civilian or contractor who engages in sexual abuse shall be prohibited from contact with inmates/residents and shall be reported to law enforcement agencies. Any other violation of CCA sexual abuse or sexual harassment policies by a civilian or contractor will result in further prohibitions.

- S. POST INCIDENT CLASSIFICATION PROCEDURES

1. Once the investigation is complete, the necessity of filing any inmate/resident "incompatible" or "keep separate" notices between the victim and perpetrator will be evaluated, such that the victim and perpetrator or potential perpetrator are kept separate while housed at the CCA facility or recommend a transfer to another facility.
2. The predatory inmate/resident shall be reclassified in accordance with the applicable classification procedures.

- T. COLLECTION AND USE OF DATA

1. Internal

All case records associated with claims of sexual abuse, including incident reports, investigative reports, inmate/resident information, case disposition, medical and counseling evaluation findings, and recommendations for post-release treatment and/or counseling shall be retained in accordance with CCA Policy 1-15 Retention of Records.

- a. Allegation Tracking

- i. Each facility will ensure that incidents of sexual abuse are entered into the Incident Reporting Database System (IRD) as required by CCA Policy 5-1 Incident Reporting and 14-2BB PREA 5-1 IRD Incident Reporting Definitions.
- ii. At least annually, CCA shall aggregate the incident-based sexual abuse data.
- iii. The aggregated data will, at a minimum, include all categories of data necessary to respond to the Survey of Sexual Violence as directed by the Department of Justice.
- iv. Data collected for this purpose shall be securely stored and retained in accordance with CCA Policy 1-15 Retention of Records.

- b. When an incident results in the conviction of an employee for a crime that would be considered a sexual offense in the state where the facility is located, within thirty (30) days of the final judgment a notice shall be posted to notify employees of the conviction. Suitable notices include newspaper articles describing the crime and conviction or official reports or notices from a prosecutor or law enforcement agency. Suitable posting locations include, but are not limited to, bulletin boards visible to employees.

2. External

- a. Upon request, CCA shall provide all data as outlined above in T.1.a.ii.-iii. from the previous calendar year to the Department of Justice no later than June 30.

- b. Any requests for information from an outside agency or entity (excluding the contracting governmental correctional agency) regarding incidents of sexual abuse/harassment shall be forwarded to and reviewed by the FSC Assistant General Counsel, Operations, and the FSC Senior Director, Research and Risk Analysis, prior to sending the response to the requesting entity.
- c. Public Access
 - i. The FSC PREA Coordinator shall make all aggregated sexual abuse data available to the public at least annually through the CCA website.
 - ii. Before making aggregated sexual abuse data publicly available, CCA shall remove all personal identifiers.

3. Data Review

- a. The FSC PREA Coordinator shall review all aggregated sexual abuse data collected in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, to include:
 - i. Identifying problem areas;
 - ii. Taking corrective action on an ongoing basis; and
 - iii. Preparing an annual report of findings and corrective actions for each facility, as well as CCA as a whole.
- b. Such report shall include a comparison of the current year's data and corrective actions with those from prior years and shall provide an assessment of CCA's progress in addressing sexual abuse.
- c. CCA's report shall be approved by the company's Chief Executive Officer and made readily available to the public through the CCA website.
- d. Specific material may be redacted from the reports when publication would present a clear and specific threat to the safety and security of a facility, but the nature of the material redacted must be indicated.

U. QUALITY ASSURANCE COMPLIANCE

1. Internal Audits

The FSC Quality Assurance Department shall conduct an annual audit of all CCA facilities to ensure compliance with CCA policy, the PREA National Standards, and federal law and regulations.

2. External Audits

An external audit of all CCA facilities shall be conducted every three (3) years to ensure compliance with this policy, the PREA National Standards, and federal law and regulations. The FSC Quality Assurance Department will coordinate all such external audits in conjunction with the FSC PREA Compliance Coordinator, to include all aspects of the audit process as outlined in this section.

- a. The external audit shall be conducted by any of the following:
 - i. A member of a correctional monitoring body that is not part of, or under the authority of, CCA (but may be part of, or authorized by, the relevant state or local government);
 - ii. A member of an auditing entity such as an inspector general's or ombudsperson's office that is external to CCA; or

- iii. Other outside individuals with relevant experience.
- b. External Auditor Qualifications
 - i. All auditors shall be certified by the Department of Justice. The Department of Justice shall develop and issue procedures regarding the certification process, which shall include training requirements.
 - ii. Each audit shall include a certification by the auditor that no conflict of interest exists with respect to his/her ability to conduct an audit of CCA.
 - iii. No audit may be conducted by an auditor who has received financial compensation from CCA (except for compensation received for conducting prior PREA National Standards audits) within the three (3) years prior to CCA's retention of the auditor.
 - iv. CCA will not employ, contract with, or otherwise financially compensate the auditor for three (3) years subsequent to the company's retention of the auditor, with the exception of contracting for subsequent PREA National Standards audits.
- c. The Audit Process
 - i. The auditor shall review all relevant company-wide policies, procedures, reports, internal and external audits, and accreditations for each facility type.
 - ii. The audits shall review, at a minimum, a sampling of relevant documents and other records and information for the most recent one (1) year period.
 - iii. The auditor shall have access to, and shall observe, all areas of the audited facilities.
 - iv. The auditor shall be permitted to request and receive copies of any relevant documents (including electronically-stored information).
 - v. The auditor shall retain and preserve all documentation (including, e.g. video tapes and interview notes) relied upon in making audit determinations. Such documentation shall be provided to the Department of Justice upon request.
 - vi. The auditor shall review a sampling of any available videotapes and other electronically available data (e.g. Watchtour) that may be relevant to the provisions being audited.
 - vii. The auditor shall interview a representative sample of inmates/residents and employees (to include supervisory staff).
 - viii. The auditor shall be permitted to conduct private interviews with inmates/residents.
 - ix. Inmates/residents shall be permitted to send confidential information or correspondence to the auditor in the same manner as if they were communicating with legal counsel.
 - x. Auditors shall attempt to communicate with community-based or victim advocates who may have insight into relevant conditions in the facility.
- d. Audit Report and Findings

- i. Audit reports shall state whether company-wide policies and procedures comply with relevant PREA National Standards.
 - ii. For each PREA National Standard, the auditor shall determine whether the audited facility reaches one of the following findings:
 - Exceeds Standard (substantially exceeds requirement of the standard);
 - Meets Standard (substantial compliance; complies in all material ways with the standard for the relevant review period); or
 - Does Not Meet Standard (requires corrective action).
 - iii. The audit summary shall indicate, among other things, the number of provisions the facility has achieved at each grade level.
 - iv. Audit reports shall describe the methodology, sampling sizes, and basis for the auditor's conclusions with regard to each standard provision for each audited facility, and shall include recommendations for any required corrective action.
 - v. Auditors shall redact any personally identifiable inmate/resident or employee information from their reports, but shall provide such information to CCA upon request, and may provide such information to the Department of Justice.
 - vi. CCA will ensure that the auditor's final report is published on CCA's website in order to be readily available to the public.
- e. Audit Corrective Action Plan
- i. A finding of "Does Not Meet Standard" with one or more standards shall trigger a one-hundred-eighty (180) day corrective action period. The auditor and CCA shall jointly develop the corrective action plan to achieve compliance.
 - ii. The auditor shall take necessary and appropriate steps to verify implementation of the corrective action plan, such as reviewing updated policies and procedures or re-inspecting portions of a facility.
 - iii. After the one-hundred-eighty (180) day corrective action period ends, the auditor shall issue a final determination as to whether the facility has achieved compliance with those standards requiring corrective action.
 - iv. If compliance with each standard is not achieved, the FSC PREA Compliance Coordinator may request a subsequent audit (at its discretion and cost) once it is believed that compliance has been achieved.
- f. Audit Appeals
- i. An appeal may be filed with the Department of Justice regarding any specific audit finding believed to be incorrect. Such appeal must be filed within ninety (90) days of the auditor's final determination.
 - ii. If the Department of Justice determines that there is good cause for a re-evaluation, CCA may commission a re-audit by an auditor mutually

agreed upon by the Department of Justice and CCA. CCA shall bear the costs of this re-audit.

iii. The findings of the re-audit shall be considered final.

V. UPGRADES TO FACILITIES AND TECHNOLOGIES

1. When designing or acquiring any new facility and in planning any substantial expansion or modification of existing facilities, CCA will consider the effect of the design, acquisition, expansion, or modification on the company's ability to protect inmates/residents from sexual abuse. Such considerations shall be documented on the 14-2G PREA Physical Plant Considerations form.
2. When installing or updating a video monitoring system, electronic surveillance system, or other monitoring technology, CCA will consider how such technology may enhance the ability to protect inmates/residents from sexual abuse. Such considerations shall be documented on the 14-2G PREA Physical Plant Considerations form.

14-2.5 REVIEW:

This policy will be reviewed by the General Counsel or qualified designee on an annual basis.

14-2.6 APPLICABILITY:

All CCA Facilities

14-2.7 APPENDICES:

- 14-2AA Preventing Sexual Abuse and Misconduct Brochure (English and Spanish)
- 14-2BB PREA 5-1 IRD Incident Reporting Definitions

AT THE CITRUS COUNTY DETENTION FACILITY, THE FOLLOWING ADDITIONAL APPENDIX IS REQUIRED BY THE UNITED STATES MARSHALS SERVICE:

- **PRISONER RAPE ELIMINATION ACT – REPORTING INFORMATION (BULLETIN)**

14-2.8 ATTACHMENTS:

- 14-2A Policy Acknowledgement
- 14-2B Sexual Abuse Screening Tool
- 14-2C Sexual Abuse Incident Check Sheet
- 14-2D PREA Retaliation Monitoring Report (30/60/90)
- 14-2E Inmate Allegation Status Notification
- 14-2F Sexual Abuse Incident Review Report
- 14-2G PREA Physical Plant Considerations
- 14-2H Self-Declaration of Sexual Abuse/Sexual Harassment
- 14-2I Annual PREA Staffing Plan Assessment
- 3-20-2A Verification of Employment
- 5-1B Notice to Administration
- 5-1E PREA Reporting

AT THIS FACILITY, THE FOLLOWING ADDITIONAL FORMS ARE UTILIZED:

NONE

14-2.9 REFERENCES:

CCA Policy 1-15

CCA Policy 4-2

CCA Policy 5-1

CCA Policy 13-79

PREA National Standards – Title 28 of the Code of Federal Regulations, Part 115

Bureau of Justice Statistics (BJS) Survey of Sexual Violence (SSV)

ACA Standards:

ACI 4-4056

ACI 4-4084

ACI 4-4277

ACI 4-4281-1 through 8

4-ALDF-2A-29

4-ALDF-4D-22-1 through 5

4-ALDF-4D-22-7 and 8

4-ALDF-6B-02

4-ALDF-7B-10